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Sharing Communications Metadata Across the U.S. Intelligence CommunityICREACH

15 May 2007

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The Need for Greater IC Sharing of Information



- 1. (U) Recommendations of 9/11 and WMD Commissions
- 2. (U) Congressional Interest IRTPA
- 3. (U) DNI A part of 100-Day Plan
- 4. (U) DoD Information Sharing Strategy



Information Sharing Policy



- (U//FOUO) DCID 8/1, June 2004 "All IC agencies will provide intelligence information at the earliest point at which customers can understand and effectively use it to support their mission objectives..."
- (U//FOUO) NSA Policy 1-9, May 2005 implements DCID 8/1 and Transformation 2.0: "SIGINT information originated by NSA/CSS shall be shared ... with U.S. Government customers and partners ... and with Foreign Partners... to the maximum extent possible, consistent with applicable statutes, executive orders and regulations, and consistent with the 'need-to-know' principle and with applicable authorities governing the protection of intelligence sources and methods."

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SIGINT

SIGINT Dissemination/Sharing Matrix

Minimized



for FI **SIGINT Products &** Yes Yes Yes Services **SIGINT** Yes No, but Yes provided for **Communications** Metadata* FI purposes **Raw SIGINT** No No No

*(C//REL) Communications metadata refers to structured "data about data": it includes all information associated with, but not including content, and includes any data used by a network, service, or application to facilitate routing or handling of a communication or to render content in the intended format; it includes, but is not limited to; dialing, routing, addressing, or signaling information and data in support of various network management activities (e.g. billing, authentication or tracking of communicants).

Shareable

Assessed



Sharing Matrix - ICREACH

	Minimized	Assessed for FI	Shareable
COMINT Communications Metadata	Yes C R E	No, but provided for FI purposes	Yes -

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Building on IC Success – Information Sharing



(C//REL) Ensure efficient, effective sharing of ever expanding volumes of IC communications metadata. The IC requires access to a much greater volume of data, for a larger number of analysts.

- 1. Make more data accessible
- 2. Wider set of IC Analysts
- 3. For more comprehensive in-depth analysis of Communications
 Metadata for
 - Situational Awareness
 - Collection Management
 - Target Development





NSA'S Proposal



PROPOSAL:

- 1. (U//FOUO) Make IC communications metadata accessible to the greater IC.
 - a. Data will be updated and accessible instantly by IC Intelligence analysts.
 - b. Data will be provided for foreign intelligence and counterintelligence purposes.
 - c. Data sources and methods can be protected.
 - d. Data will be minimized* according to each agency's standards (e.g. NSA's data will be minimized to NSA minimization standards, CIA's data to CIA minimization standards, etc.).

* Minimize:

(U//FOUO) specific procedures to minimize the acquisition and retention, and prohibit the dissemination, of non-publicly available information concerning unconsenting U.S. persons consistent with the need of the U.S. to obtain, produce and disseminate foreign intelligence information.



NSA'S Proposal



- 2. (S) Handles the ever increasing volumes of communications metadata (est. 2-5 billion records/day)
- 3. (S) Incorporates all communication types telephony and all forms of digital, e.g. e-mail
- 4. (U) Allows for the expansion of communications metadata fields and sources
- 5. (U) Accommodates multimedia (voice/data/video) convergence
- 6. (U) Allows for greater access by U.S. DoD military elements
- 7. (U) Requires only JWICS account plus PKI
- 8. (S//NF) Does not necessarily replace CrissCross/Proton
- 9. (C) Allows for incorporation of foreign partner data*

 * As negotiated

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NSA Proposal Implementation: Use of ICREACH





(S//REL) ICREACH is a one-stop shopping tool for consolidated communications metadata analytic needs. Through ICREACH, analysts can access most tools and all appropriate data sets related to both telephony and DNI data with a single login.

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NSA Proposal Implementation: Use of ICREACH



Current Status:

(S//REL) ICREACH is an evolving NSA toolkit (middleware) focused on analyzing the target in a converged telephony-DNI environment. The federated query searches across all data sets for information relating to a target identifier.

(S//SI//REL) For example, through ICREACH an analyst could find all metadata comms related to a target: phone number, Global Mobile Satellite and cellular events and selectors, email address, etc. and any associated locational information.



ICREACH Implementation





- 1. (U) Certify Users
- 2. (U) Train Users
- 3. (U) Grant Access to Users



ICREACH Certification



- 1. (U//FOUO) Who can be certified? Any individual who:
 - a.requires access in support of Agency X mission (as validated by Agency X POC)
 - b.is a part of the U.S. IC
 - c. holds TS/SCI
 - d.has PKI
 - e.is an IC-intelligence analyst (of any sort)
- 2. (U//FOUO) PKI-enabled accounts will be accessible via JWICS.



ICREACH Training



(U//FOUO) NSA will train a cadre of individuals from each agency who will then go back and train their own users.

(S//SI//REL) Training consists of:

- a. Intro to communications metadata to familiarize users with PSTN*, cell phones, email, IMSIs**, etc.
- b. Course to familiarize users with ICREACH tool.
- c. Intelligence Oversight training, including minimization.
- d. Limitations on use of communications metadata for operational purposes.



^{*} PSTN = Public Switched Telephone Network

^{**} IMSI = International Mobile Subscriber Identity



ICREACH Access



- 1. (U//FOUO) Agency X POCs to approve accounts for individuals.
- 2. (U) Accounts expire after three (3) months of inactivity.
- 3. (U) Users re-apply and are re-certified annually.



Intelligence Oversight



- (U//FOUO) Approval authorities and auditors at each agency will conduct the requisite oversight training and then conduct independent oversight.
- (U//FOUO) Auditing of agency personnel will be conducted by each agency. ICREACH audit records will be pushed by NSA to each agency in order to perform that task.
- (U//FOUO) Access will be terminated immediately upon identification of any violation and will be reinstated only upon re-certification by the agency approval authority.
- 4. (U//FOUO) NSA will perform random auditing of IC-wide users to ensure compliance across the IC and notify Agency X of any non-compliance.



(S//NF) Call Events in PROTON*



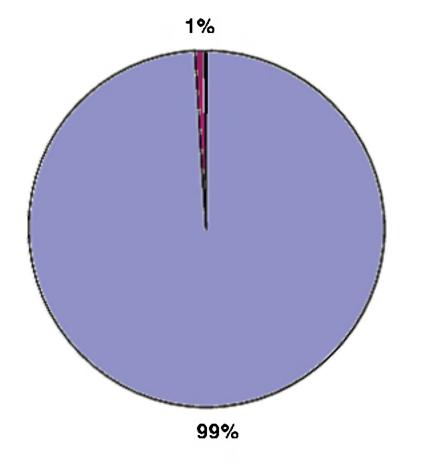
Total Call Events in NSA PROTON* est. 149 Billion

Of those:

Total Call Events Non-NSA

Total Call Events Non-NSA, Non-NOFORN, Non-HCS est. 101 Billion

est. 92,000



■ Non-NSA Events NOT Shareable with 5 Eyes (NOFORN / HCS)

Non-NSA Events Shareable with 5 Eyes (Non-NOFORN / Non-HCS)

^{*} For date range 2000-2006, as of early July 2006; some data has been aged off system



Current NSA Communications Metadata Holdings



(S//SI//REL) ICReach will share over 850 billion NSA event records at IOC with an additional 1-2 billion records added daily

Telephony (1999-Apr '07)

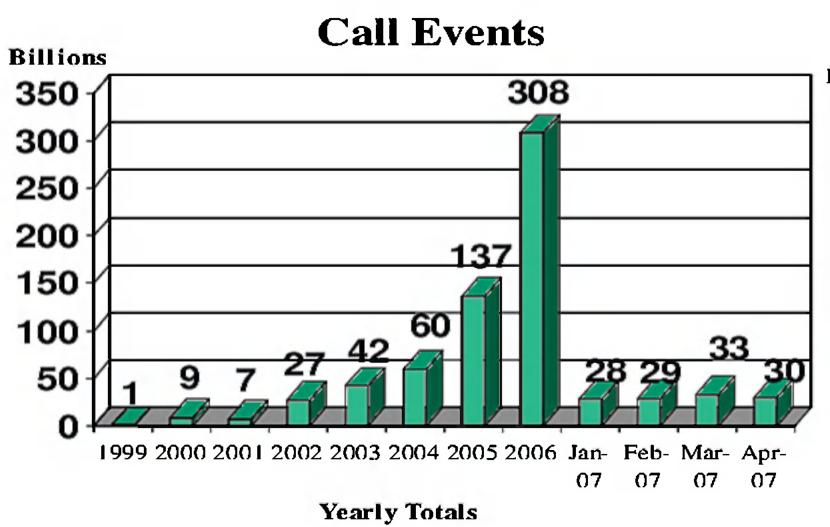
Total Call Events est. 711 Billion

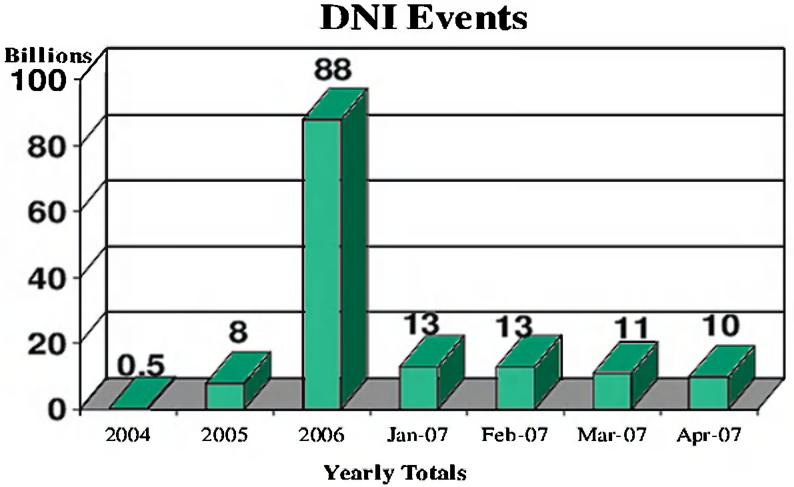
Total Call Events from est. 126 Billion 2nd Parties

DNI (2004-Apr '07)

Total Events est. 143 Billion

No DNI yet from 2nd Parties



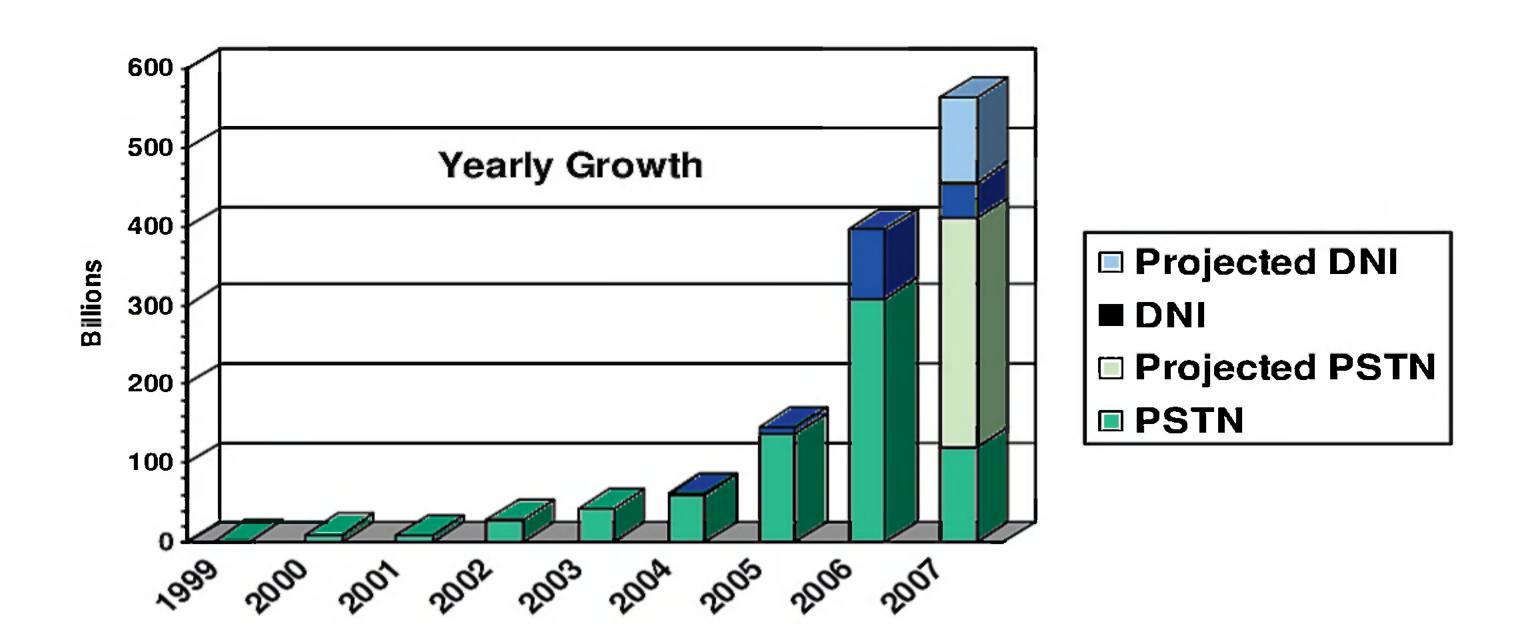




Large Scale Expansion of NSA Metadata Sharing



(S//SI//REL) Increases NSA communications metadata sharing from 50 billion records to 850+ billion records (grows by 1-2 billion records per day)



*(C//REL) Includes Call Events from 2nd Party SIGINT Partners (est. 126 Billion records)

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Communications Metadata Fields in ICREACH



(S//NF) NSA populates these fields in PROTON:

Called & calling numbers, date, time & duration of call

(S//SI//REL) ICREACH users will see telephony metadata* in the following fields:

DATE & TIME

DURATION – Length of Call

CALLED NUMBER

CALLING NUMBER

CALLED FAX (CSI) – Called Subscriber ID

TRANSMITTING FAX (TSI) – Transmitting Subscriber ID

IMSI – International Mobile Subscriber Identifier

TMSI – Temporary Mobile Subscriber Identifier

IMEI – International Mobile Equipment

Identifier

MSISDN – Mobile Subscriber Integrated

Services Digital Network

MDN – Mobile Dialed Number

CLI – Call Line Identifier (Caller ID)

DSME – Destination Short Message Entity

OSME – Originating Short Message Entity

VLR – Visitor Location Register





SECRET//COMINT//REL USA, FVEY//20320108 Communications Metadata Fields in **ICREACH**



(S//SI//REL) ICREACH telephony metadata fields (con't):

MCC – Mobile Country Code

MNC – Mobile Network Code

LAC – Local Area Code

CELL ID – Serving Cell Identification

TIMING ADV – Timing Advance Value (distance from base transceiver)

LAT/LONG – Latitude/Longitude in degrees and minutes

CALLING FTIN – Forward Terminal Identification Number

CALLING RTIN – Reverse Terminal Identification Number

DIALED NUMBER

FWD SIM – Forward Subscriber **Identity Module**

REV SIM – Reverse Subscriber Identity Module

MES TYPE – Message Type

(S//SI//REL) ICREACH users will also see this DNI metadata:

Email addresses Chat handles

Date & Time

Protocols



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Currently Shared	-

ICReach Expansion

Metadata Field	PSTN	INMARSAT	PCS	DN
Date	Х	Х	Х	Х
Time	X	X	X	Х
Duration	X			
Called Number	X			
Calling Number	X			
Called Fax number	Х			
Transmitting Fax number	X			
IMSI			X	
TMSI			X	
IMEI			X	
MSISDN			X	
MDN			X	
CLI			X	
DSME			X	
OSME			X	
VLR			X	
MCC			X	
MNC			X	
LAC			X	
Cell ID			X	
Timing Advance			X	
Lat/Long		X	X	
Calling FTIN		X		
Calling RTIN		X		
Dialed Number		X		
Forward SIM		X		
Reverse SIM		X	X	
Email Address				Х
Chat Handle				Х
Protocols				Х

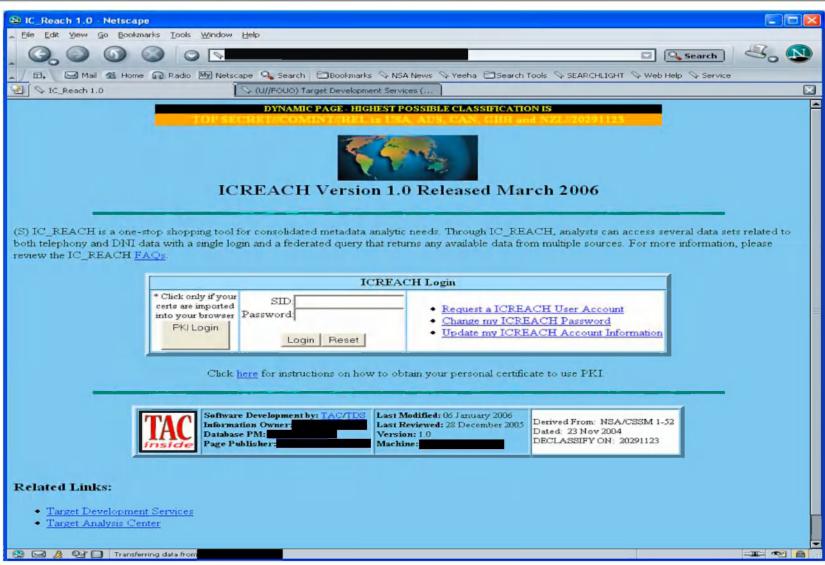
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ICREACH Log-in





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ICREACH Query



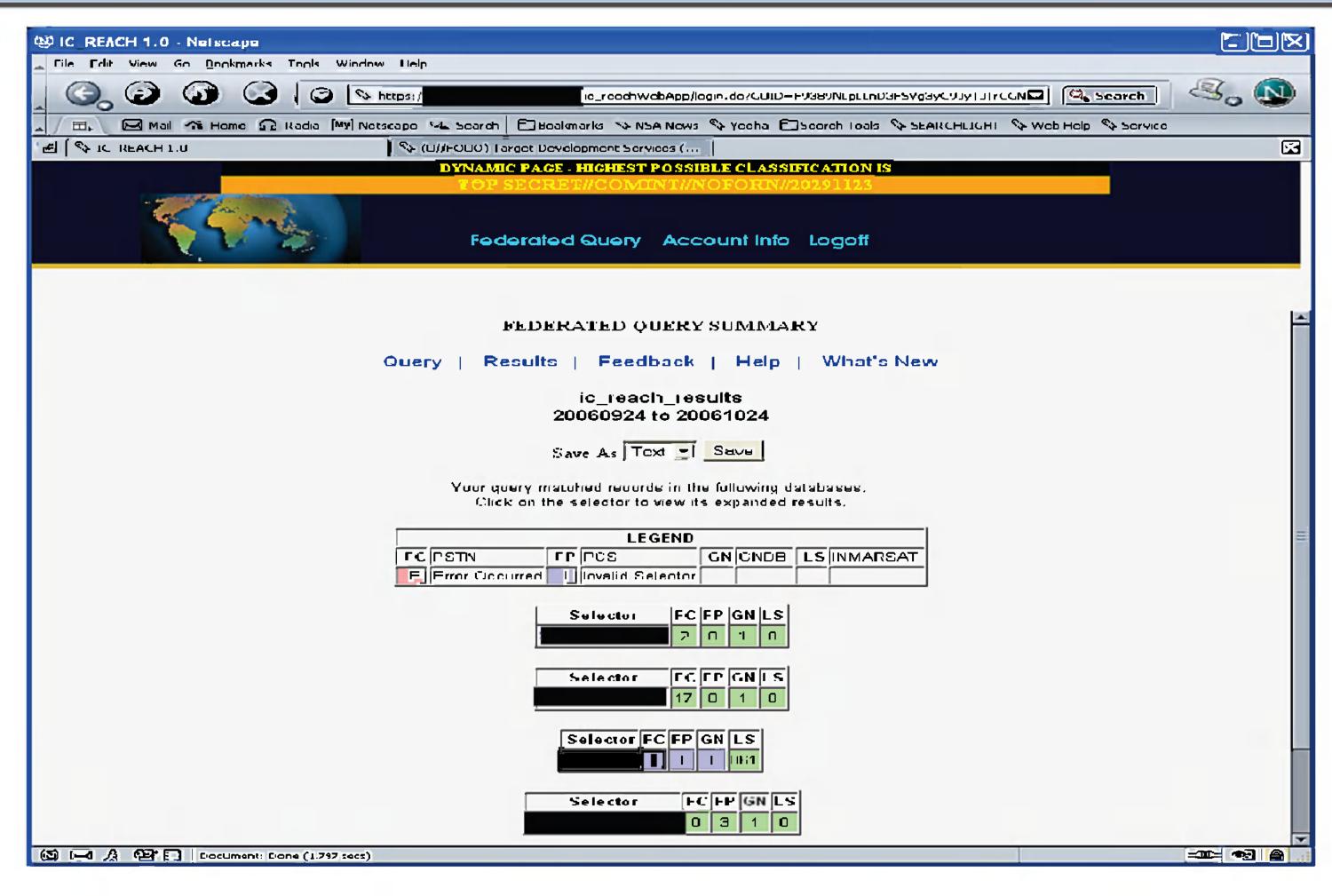
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ICREACH Query Summary



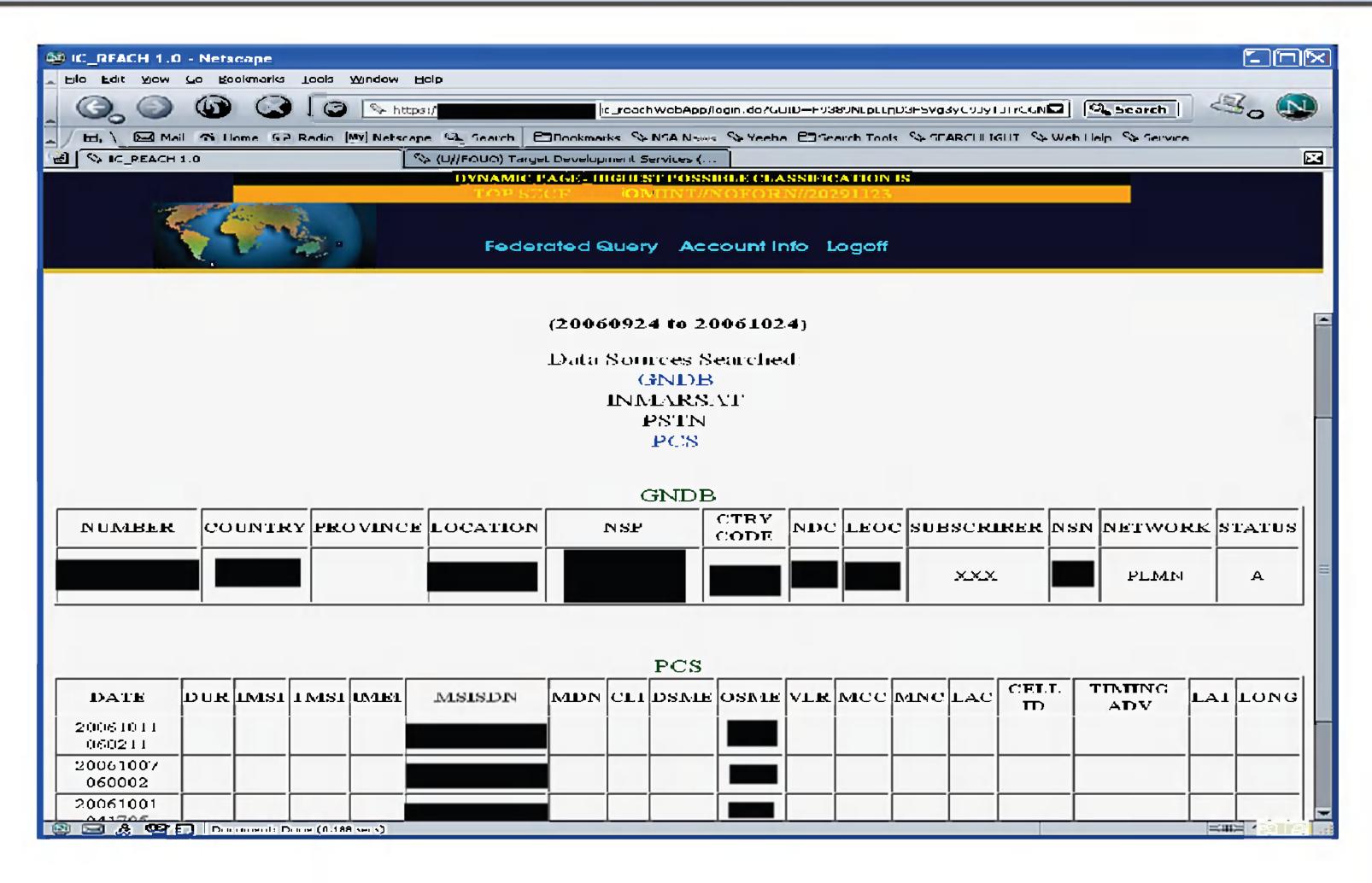


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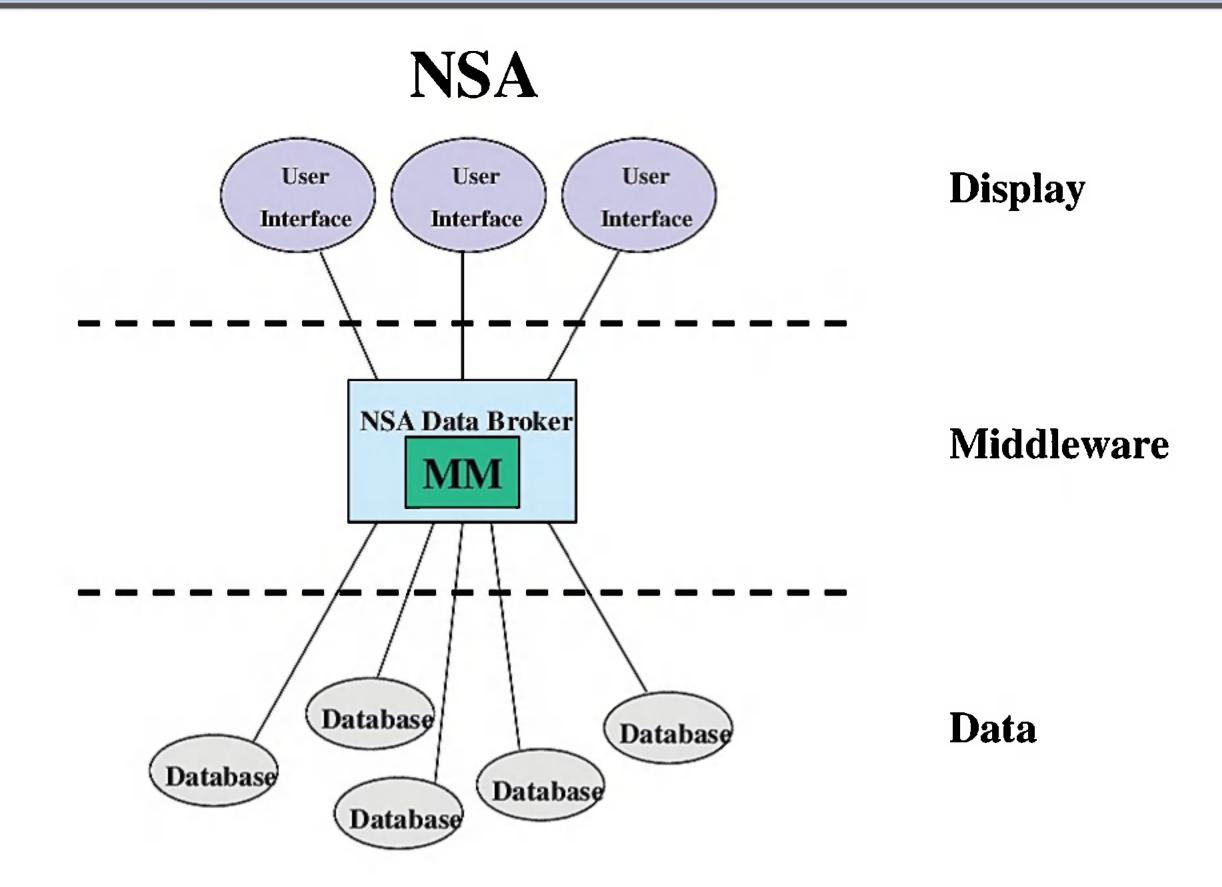
ICREACH Data Results





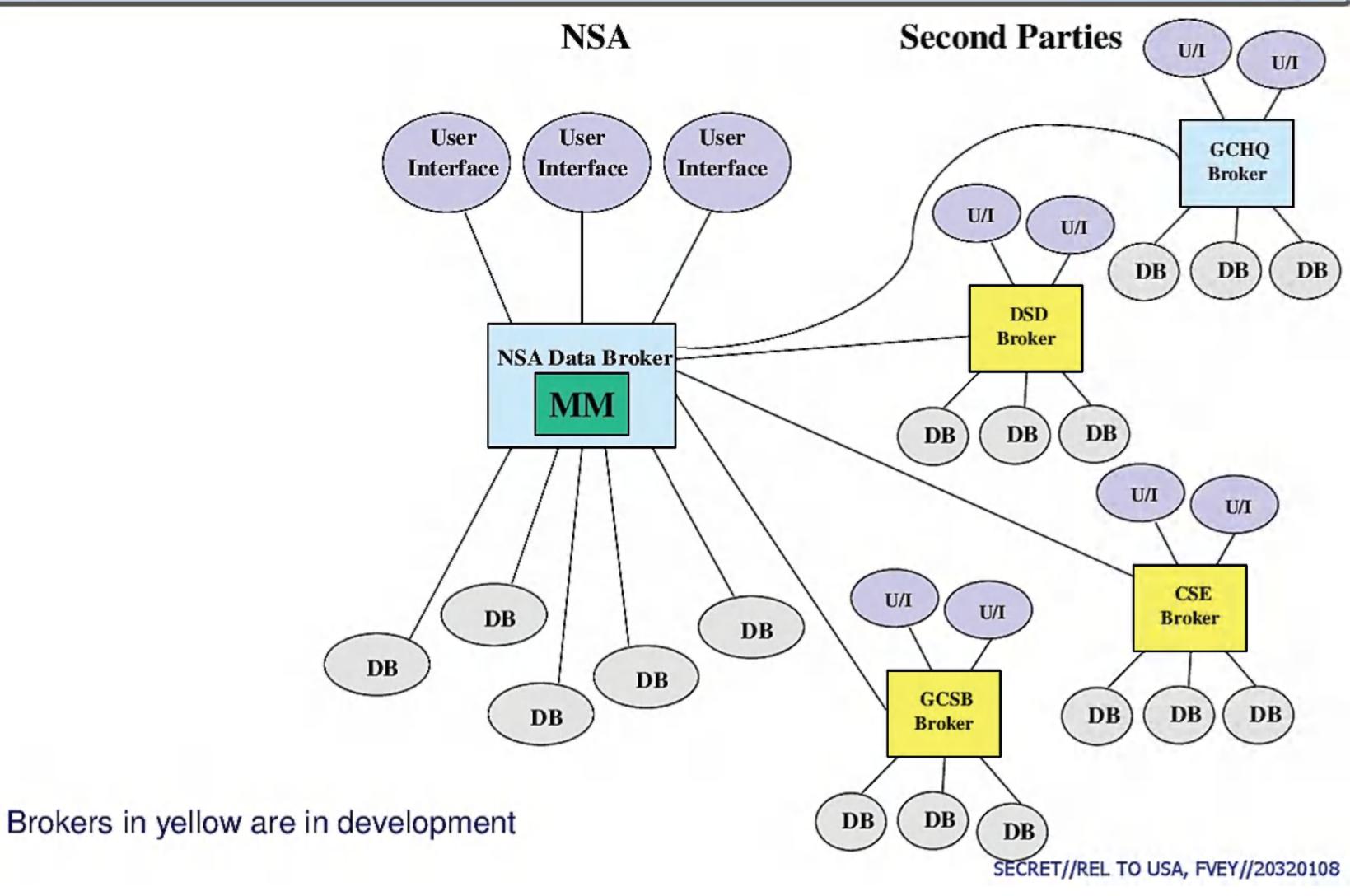








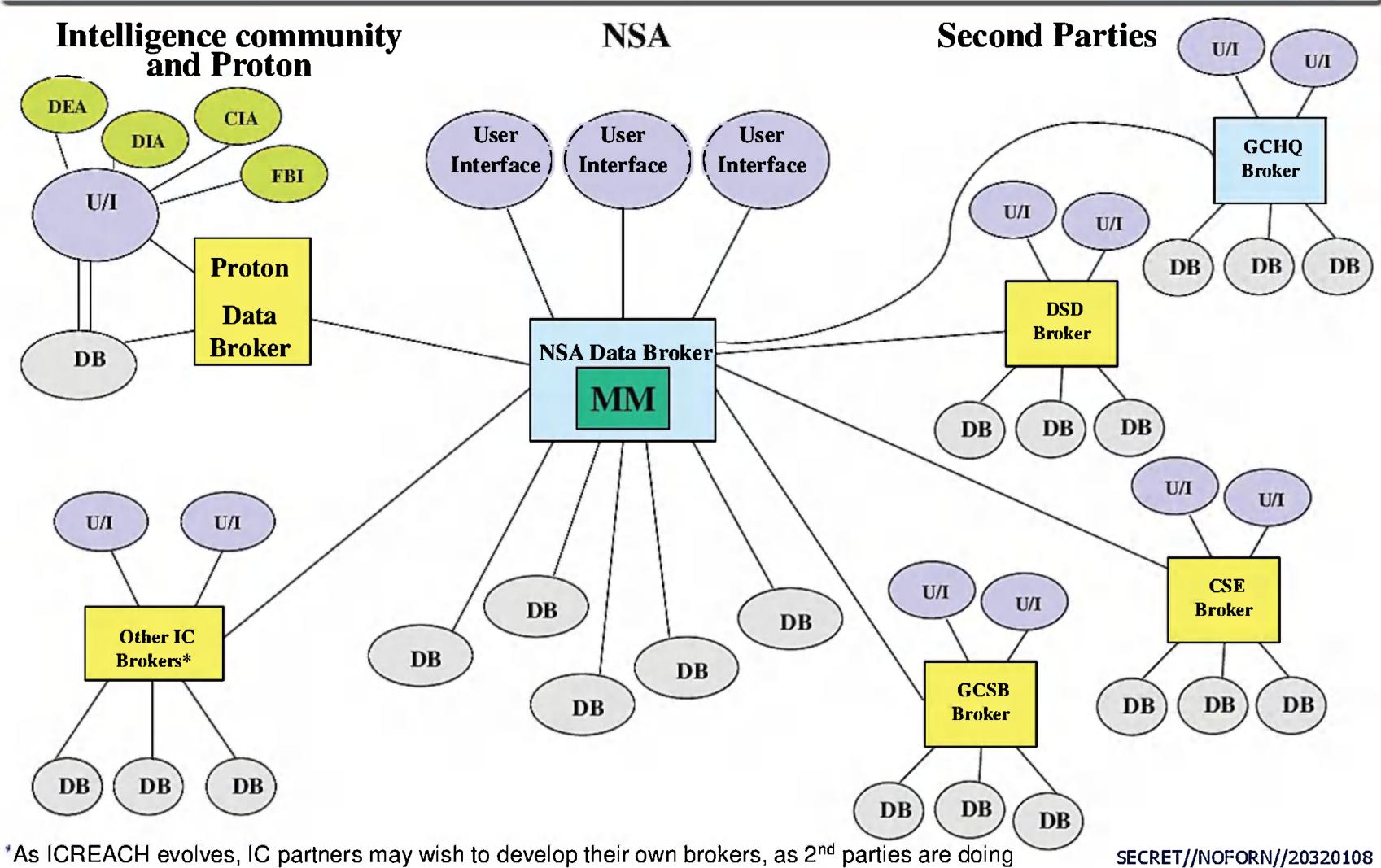




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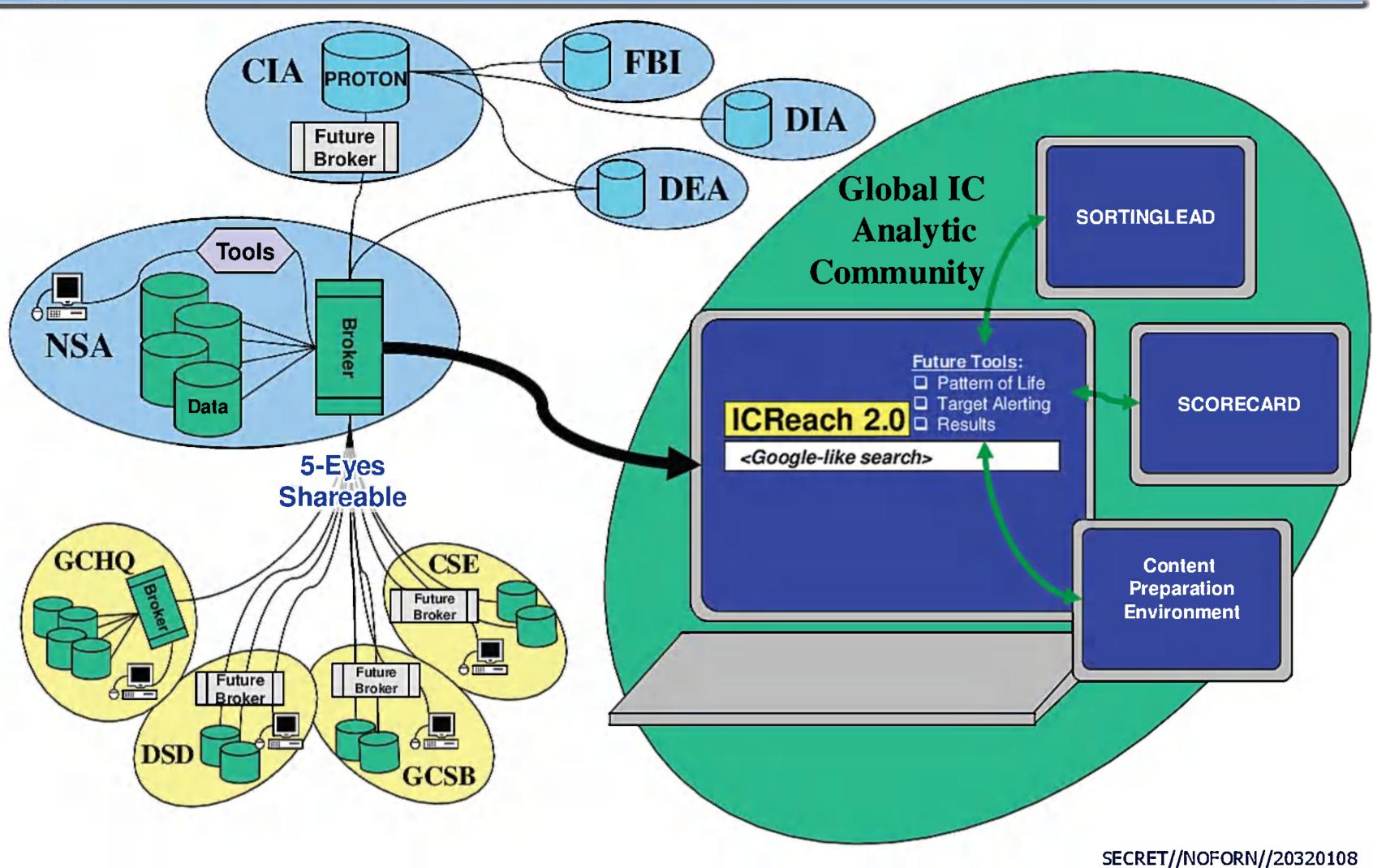




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Recap



- (C//REL) ICREACH is a large scale expansion of communications metadata shared with IC partners
- (C//REL) Enables federation of community metadata across IC agencies
- (C//REL) Makes greater use of NSA's communications metadata which is information about content (but not the content itself)
 - Definition: Information used by networks, services, or applications to route communications or make the content usable including:
 - Dialing, routing, addressing, location, or signaling data used for network management
 - Formats and protocols used to render the information for people and systems
- (S//SI//REL) Expands NSA sharing in three dimensions:
 - Includes more modes of communications (PSTN, INMARSAT, PCS, DNI)
 - 5x increase in types of metadata shared (from 5 fields to 33 fields)
 - 12x increase in volume shared (from 50 billion to 800+ billion records)



Next Steps



- (U) Pilot development underway IOC June
- (U) CCP Funded for first year
- (U//FOUO) Agreements on 2nd Party sharing (bi-directional)
- (U) Expansion to open source?
- (U//FOUO) Limitations and responsibilities related to operational use
- (U) Software licensing



Preliminary Thinking on ICREACH Roll-out



(S//NF) From date of sponsorship:

- Train the trainers
- Account Set-up
- Scrub PROTON NOFORN data for release to ICREACH & Second Parties
- Establish ICREACH Configuration Control Board (CCB) across IC

(U//FOUO) 2008:

- Reach out to other databases
- ICREACH Enhancements



ICREACH Timeline



(U//FOUO) <u>2005</u>

- Fall: initiative conceptualized
- Dec: informally proposed to CIA DIR who suggests staffs meet to discuss it and consider other options before submitting to DNI

(U//FOUO) 2006

- Spring-Summer: discussions with policy reps & technical experts from several U.S. IC agencies; broached with Second Parties
- Summer–Fall: briefed Program Manager/Info Sharing Environment,
 ODNI/CIO/Info Sharing & Customer Outreach, & ODNI/CIO/IC Enterprise Architecture
- Oct: formally proposed to DNI
- Late Nov: interim response from DNI, recommending we continue working initiative with ODNI/CIO & DDNI/Collection

(U) <u>2007</u>

May: Pilot development begins

June: Pilot IOC

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Additional slides



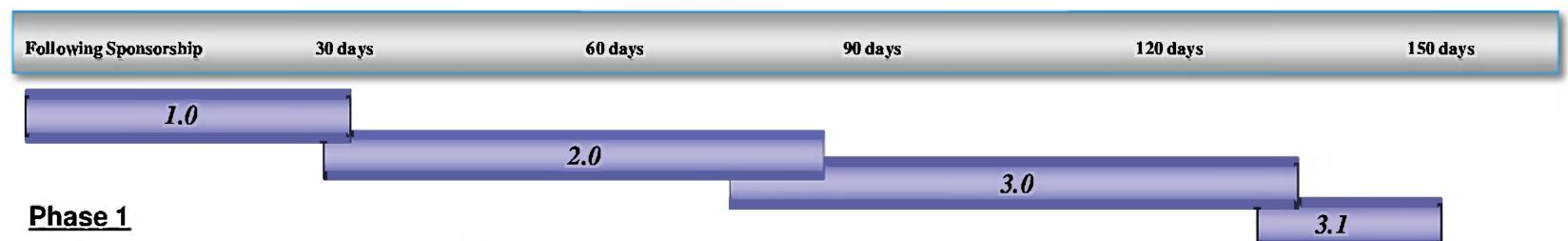


ICReach Deployment 1 Schedule



(S//REL) ICREACH requires between \$2.7M and \$3.9M in FY07 to implement the initial phase, depending on the pace of the development effort.

FY2007



- Establish IT and training POC's across the IC
- Add DNI and other NSA data sources (e.g., PCS, GNDB) to Federated Query Service
- PKI Validation and Acct Establishment Process
- Design User and Metadata Use Training Course

Phase 3

- Transition and Integrate ICR to Operational Hardware
- Initiate User training sessions (Final schedule & staffing requirement: TBD)

Phase 4 and out years

- Develop interface with IC data sources and brokers
- Enhancements to improve analytic tool integration

Phase 2

- Code and Test User Interface (UI) and Web Service
- Test Account Authentication and Security for User Interface
- Conduct "Train the Trainer" for UI and Account Management process

Phase 3.1

 Optimize hardware performance

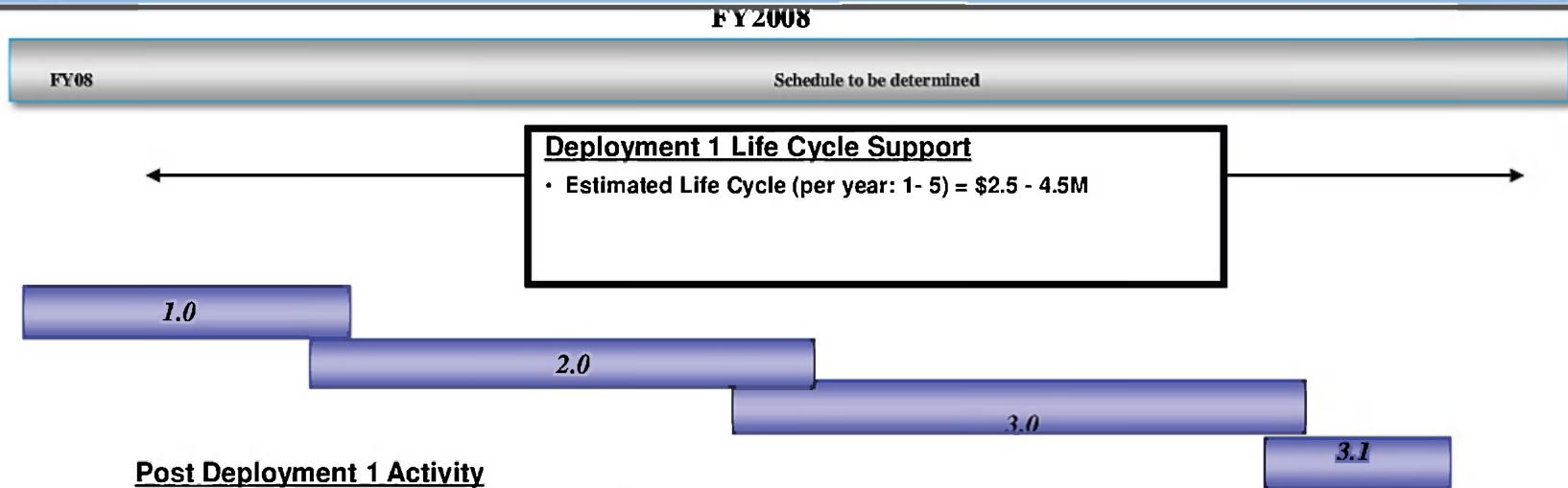
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ICReach Post Deployment 1 Schedule





- · Develop interface with IC data sources and brokers
 - Second Party Brokers (as made available)
 - · PROTON Data Broker
 - Other IC Agency Data Brokers
- Enhancements to improve analytic tool integration

Resources
1 FTE USG PM
.25 FTE Account Access
1.0 FTE GUI
.5 FTE Web Service
.5 FTE Config Mgt and Test
1.0 Training Development
.5 Database Engineer/Admin